

## Graham Hospital District d/b/a Graham Regional Medical Center September 30, 2022 and 2021

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## **Independent Auditor's Report**

Board of Directors Graham Hospital District d/b/a Graham Regional Medical Center Graham, Texas

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of Graham Hospital District d/b/a Graham Regional Medical Center (the District) as of and for the years ended September 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the District as of September 30, 2022 and 2021, and the changes in financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.



Board of Directors Graham Hospital District d/b/a Graham Regional Medical Center

Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and pension information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

FORVIS, LLP

Waco, Texas March 20, 2023

## Graham Hospital District d/b/a Graham Regional Medical Center Management's Discussion and Analysis Years Ended September 30, 2022 and 2021

#### Introduction

This management's discussion and analysis of the financial performance of Graham Hospital District (the District) d/b/a Graham Regional Medical Center provides an overview of the District's financial activities for the years ended September 30, 2022 and 2021. It should be read in conjunction with the accompanying financial statements of the District. In addition, the 2020 balances included in this management's discussion and analysis have not been restated to reflect the adoption of GASB Statement No. 87, *Leases*, that was required to be adopted for the fiscal year ended September 30, 2022. The 2021 balances included in this management's discussion and analysis have been revised to reflect the impact of the adoption of this standard.

## Financial Highlights

- Cash increased in 2022 by \$323,993, or 2.8%, and decreased in 2021 by \$199,140, or 1.7%.
- The District's net position increased in 2022 by \$2,398,914, or 14.5%, and increased by \$6,097,212, or 58.4%, in 2021.
- The District reported operating losses in 2022 of \$2,834,226 and in 2021 of \$2,629,825. The operating loss in 2022 increased by \$204,401, or 7.8%, over the operating loss reported in 2021. The operating loss in 2021 decreased by \$1,752,834, or 40.0%, from the operating loss reported in 2020.
- Net nonoperating revenues decreased by \$2,014,575, or 28.9%, in 2022 compared to 2021 and increased by \$1,669,964, or 31.6%, in 2021 compared to 2020.

#### Using This Annual Report

The District's financial statements consist of three statements—a balance sheet; a statement of revenues, expenses and changes in net position; and a statement of cash flows. These statements provide information about the activities of the District, including resources held by the District but restricted for specific purposes by creditors, contributors, grantors or enabling legislation. The District is accounted for as a business-type activity and presents its financial statements using the economic resources measurement focus and the accrual basis of accounting.

#### The Balance Sheet and Statement of Revenues, Expenses and Changes in Net Position

One of the most important questions asked about any hospital's finances is, "Is the hospital as a whole better or worse off as a result of the year's activities?" The Balance Sheet and the Statement of Revenues, Expenses and Changes in Net Position report information about the District's resources and its activities in a way that helps answer this question. These statements include all restricted and unrestricted assets, deferred outflows of resources and all liabilities and deferred inflows of resources using the accrual basis of accounting. Using the accrual basis of accounting means that all of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in them. The District's total net position—the difference between its assets and deferred outflows of resources and its liabilities and deferred inflows of resources—is one measure of the District's financial health or financial position. Over time, increases or decreases in the District's net position is an indicator of whether its financial health is improving or deteriorating.

Other nonfinancial factors, such as changes in the District's patient base, changes in legislation and regulations, measures of the quantity and quality of services provided to its patients and local economic factors, should also be considered to assess the overall financial health of the District.

#### The Statement of Cash Flows

The statement of cash flows reports cash receipts, cash payments and net changes in cash resulting from four defined types of activities. It provides answers to such questions as where did cash come from, what was cash used for, and what was the change in cash during the reporting period.

#### The District's Net Position

The District's net position is the difference between its assets and liabilities reported in the accompanying balance sheets. The District's net position increased by \$2,398,914, or 14.5%, in 2022 over 2021 and increased by \$6,097,212, or 58.4%, in 2021 over 2020 as shown in Table 1.

Table 1: Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

	2022 2021		2020			
Accepte and Defermed Outflows of Decourses						
Assets and Deferred Outflows of Resources	Φ	44 007 004	Φ.	44 000 000	Φ.	44 000 440
Cash	\$	11,927,001	\$	11,603,008	\$	11,802,148
Patient accounts receivable, net		1,662,404		1,673,453		1,630,330
Other current and noncurrent assets		1,289,942		1,527,851		1,101,714
Capital assets, net		9,071,470		8,171,749		8,476,298
Net pension asset		1,496,318		693,797		923,172
Total assets		25,447,135		23,669,858		23,933,662
Deferred Outflows of Resources - Pensions		339,998		381,578		118,608
Total assets and deferred outflows of						
resources	\$	25,787,133	\$	24,051,436	\$	24,052,270
Liabilities						
Long-term debt	\$	746,527	\$	894,180	\$	1,859,516
Other current and noncurrent liabilities		5,293,084		6,409,851		11,419,504
Total liabilities		6,039,611		7,304,031		13,279,020
Deferred Inflows of Resources - Pensions		802,049		200,846		323,903
Net Position						
Net investment in capital assets		8,177,290		7,015,148		6,944,862
Restricted		1,545,946		749,856		948,731
Unrestricted		9,222,237		8,781,555		2,555,754
Total net position		18,945,473		16,546,559		10,449,347
Total liabilities, deferred inflows of						
resources and net position	\$	25,787,133	\$	24,051,436	\$	24,052,270

A significant change in the District's 2022 assets is the increase in net pension asset, primarily due to the investment performance on the defined benefit pension plan. There was a related increase in pension related deferred inflows of resources. See *Note 11*. Total liabilities also decreased as a result of recoupment of Medicare Advance Payments received in prior years.

A significant change in the District's 2021 assets is the increase in other current assets, due to an increase in estimated amounts due from third-party payers for amounts recorded as receivables related to the 1115 Waiver program. See *Note* 2.

## Operating Results and Changes in the District's Net Position

In 2022, the District's net position increased by \$2,398,914, or 14.5%, as shown in Table 2. This increase is made up of several different components and represents a decrease of \$3,698,298 or 60.7%, compared with the increase in net position for 2021 of \$6,097,212. The District's change in net position increased from an increase of \$1,137,402 in 2020 to an increase of \$6,097,212 in 2021.

Table 2: Operating Results and Changes in Net Position

	2022	2021	2020	
Operating Revenues  Net patient service revenue  Other	\$ 19,528,796 507,742	\$ 20,656,751 401,786	\$ 16,790,001 383,992	
Total operating revenues	20,036,538	21,058,537	17,173,993	
Operating Expenses Salaries, wages and employee benefits Purchased services and professional fees Depreciation Supplies and other	10,296,301 6,672,777 1,055,650 4,846,036	10,541,383 6,484,300 980,217 5,682,462	9,347,163 6,726,511 903,166 4,579,812	
Total operating expenses	22,870,764	23,688,362	21,556,652	
Operating Loss	(2,834,226)	(2,629,825)	(4,382,659)	
Property taxes Investment income Interest expense Contributed services Noncapital grants and gifts Provider Relief Fund Other nonoperating revenue  Total nonoperating revenues	3,055,558 20,664 (50,022) 584,000 - 1,288,445 49,779 4,948,424	3,070,241 9,045 (74,314) 587,000 - 3,315,886 55,141 6,962,999	3,302,566 193,405 (157,490) 1,482,473 95,781 - 376,300 5,293,035	
Capital Grants and Gifts and Special Items Special item - Forgiveness of PPP loan Capital grants and gifts	- 284,716	1,732,538 31,500	227,026	
Total capital grants and gifts and special items	284,716	1,764,038	227,026	
Increase in Net Position	\$ 2,398,914	\$ 6,097,212	\$ 1,137,402	

### Operating Losses

The first component of the overall change in the District's net position is its operating income or loss—generally, the difference between net patient service and other operating revenues and the expenses incurred to perform those services. In each of the past three years, the District has reported an operating loss. This is consistent with the District's recent operating history as the District was formed and is operated primarily to serve residents of Young County and the surrounding area. The District levies property taxes to provide resources to assist the District in serving lower income and other residents.

The operating loss for 2022 increased by \$204,401, or 7.8%, as compared to 2021. The primary components of the increased operating loss are:

- A decrease in net patient service revenue of \$1,127,955, or 5.5%, due to a decrease in census and decreased supplemental Medicaid funding.
- A decrease in salaries, wages and employee benefits of \$245,082, or 2.3%, primarily due to a decrease in full time equivalents.
- An increase in purchased services and professional fees of \$188,477, or 2.9%, due to an increase in outsourced administrative services.
- A decrease in supplies and other of \$836,426, or \$14.7%, due to a decrease in census and stabilized supply costs following the impact of the COVID-19 pandemic.

The operating loss for 2021 increased by \$1,752,834, or 40.0%, as compared to 2020. The primary components of the increased operating loss are:

- An increase in net patient service revenue of \$3,866,750, or 23.0%, due to an increase in patient volumes.
- An increase in salaries, wages and employee benefits of \$1,194,220, or 12.8%, primarily attributable to the addition of retention and incentive bonuses for certain employees.
- An increase in supplies and other of \$1,102,650, or 24.1% due to an increase in patient volumes and continued impact of the COVID-19 pandemic.

## Nonoperating Revenues and Expenses

Nonoperating revenues and expenses consist primarily of property taxes levied by the District and contributed services. The most significant change in nonoperating revenues and expenses was a decrease in Provider Relief Fund Revenue. Provider Relief Fund revenue was recorded in 2022 and 2021 of \$1,288,445 and \$3,315,886, respectively, as discussed in *Note 14*.

## Special Items

The District received a paycheck protection program loan of \$1,732,538 in 2020. During the year ended September 30, 2021, the District was legally released from the loan and the forgiveness of the debt was recognized as a special item on the statements of revenues, expenses, and changes in net position, as discussed in *Note 14*.

#### The District's Cash Flows

Changes in the District's cash flows are consistent with changes in operating losses and nonoperating revenues and expenses discussed earlier.

#### Capital Assets

At September 30, 2022 and 2021, the District had \$9,071,470 and \$8,171,749, respectively, invested in capital assets, net of accumulated depreciation, as detailed in *Note 5* to the financial statements. In 2022 and 2021, the District purchased capital assets costing \$1,932,700 and \$698,339, respectively.

#### Debt

At September 30, 2022 and 2021, the District had \$894,180 and \$1,179,272, respectively, in lines of credit, notes payable and lease obligations outstanding. The District obtained a paycheck protection program loan in 2020 and the loan was formally forgiven in 2021, as detailed in *Note 8* to the financial statements.

### Contacting the District's Financial Management

This financial report is designed to provide our patients, suppliers, taxpayers and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. Questions about this report and requests for additional financial information should be directed to the District's administrator at Graham Regional Medical Center, 1301 Montgomery Road, Graham, Texas 76450.

# Graham Hospital District d/b/a Graham Regional Medical Center

## **Balance Sheets**

## September 30, 2022 and 2021

## Assets and Deferred Outflows of Resources

	2022	2021
Current Assets		
Cash	\$ 11,927,001	\$ 11,603,008
Restricted cash	49,628	56,059
Patient accounts receivable, net of allowance;		
2022 - \$3,148,000 and 2021 - \$5,572,000	1,662,404	1,673,453
Property taxes receivable	145,154	130,722
Estimated amounts due from third-party payers	142,810	598,762
Supplies	514,936	370,051
Prepaid expenses and other	209,838	47,400
Total current assets	14,651,771	14,479,455
Capital Assets, Net	9,071,470	8,171,749
Lease Assets, Net	-	22,671
Net Pension Asset	1,496,318	693,797
Other Assets	227,576	302,186
Total assets	25,447,135	23,669,858
Deferred Outflows of Resources - Pensions	339,998	381,578
Total assets and deferred outflows of		
resources	\$ 25,787,133	\$ 24,051,436

## Liabilities, Deferred Inflows of Resources and Net Position

	2022	2021
Current Liabilities		
Current maturities of long-term debt	\$ 147,653	\$ 240,825
Current maturities of lease liabilities	-	44,267
Accounts payable	921,744	629,537
Accrued expenses	976,418	984,475
Estimated amounts due to third-party payers, current	1,564,773	1,988,209
Provider Relief Funds received in advance	920,343	775,000
Patient credit balance payables and other	466,184	643,378
Total current liabilities	4,997,115	5,305,691
Noncurrent Liabilities		
Estimated amounts due to third-party payers	-	808,191
Self-funded malpractice	295,969	295,969
Long-term debt	746,527	894,180
Total noncurrent liabilities	1,042,496	1,998,340
Total liabilities	6,039,611	7,304,031
Deferred Inflows of Resources - Pensions	802,049	200,846
Net Position		
Net investment in capital assets	8,177,290	7,015,148
Restricted expendable for pension	1,496,318	693,797
Restricted expendable for capital assets	49,628	56,059
Unrestricted	9,222,237	8,781,555
Total net position	18,945,473	16,546,559
Total liabilities, deferred inflows of		
resources and net position	\$ 25,787,133	\$ 24,051,436

## d/b/a Graham Regional Medical Center

## Statements of Revenues, Expenses and Changes in Net Position Years Ended September 30, 2022 and 2021

	2022	2021
Operating Revenues		
Net patient service revenue, net of provision for uncollectible		
accounts; 2022 - \$3,041,000 and 2021 - \$3,034,000	\$ 19,528,796	\$ 20,656,751
Other	507,742	401,786
Total operating revenues	20,036,538	21,058,537
Operating Expenses		
Salaries and wages	8,963,445	9,208,285
Employee benefits	1,332,856	1,333,098
Purchased services and professional fees	6,672,777	6,484,300
Supplies and other	4,846,036	5,682,462
Depreciation	1,055,650	980,217
Total operating expenses	22,870,764	23,688,362
Operating Loss	(2,834,226)	(2,629,825)
Nonoperating Revenues (Expenses)		
Property taxes	3,055,558	3,070,241
Investment income	20,664	9,045
Interest expense	(50,022)	(74,314)
Contributed services	584,000	587,000
Provider Relief Fund	1,288,445	3,315,886
Other nonoperating revenue	49,779	55,141
Total nonoperating revenues	4,948,424	6,962,999
Excess of Revenues over Expenses Before Capital Grants and		
Gifts and Special Items	2,114,198	4,333,174
Capital Grants and Gifts and Special Items		
Special Item - Forgiveness of PPP loan	-	1,732,538
Capital grants and gifts	284,716	31,500
Total capital grants and gifts and special items	284,716	1,764,038
Increase in Net Position	2,398,914	6,097,212
Net Position, Beginning of Year	16,546,559	10,449,347
Net Position, End of Year	\$ 18,945,473	\$ 16,546,559

## d/b/a Graham Regional Medical Center

## **Statements of Cash Flows**

## Years Ended September 30, 2022 and 2021

	 2022	-	2021
Cash Flows from Operating Activities			
Receipts from and on behalf of patients	\$ 18,945,716	\$	19,755,712
Payments to suppliers and contractors	(11,285,553)	*	(11,615,296)
Payments to employees	(10,463,525)		(10,269,039)
Other receipts, net	 559,236		454,224
Net cash used in operating activities	 (2,244,126)		(1,674,399)
Cash Flows from Noncapital Financing Activities			
Property taxes supporting operations	3,041,126		3,042,079
Principal paid on lines of credit	-		(591,666)
Interest paid on lines of credit	-		(74,081)
Noncapital grants and gifts	-		100,000
Provider Relief Fund receipts	1,433,788		-
Other	 49,779		55,141
Net cash provided by noncapital financing activities	4,524,693		2,531,473
Cash Flows from Capital and Related Financing Activities			
Capital grants and gifts	284,716		31,500
Principal paid on lease liabilities	(44,267)		(104,004)
Interest paid on lease liabilities	(700)		(3,570)
Principal paid on long-term debt	(240,825)		(248, 160)
Interest paid on long-term debt	(49,893)		(6,426)
Purchase of capital assets	 (1,932,700)		(698,339)
Net cash used in capital and related financing activities	 (1,983,669)		(1,028,999)
Investing Activities			
Investment earnings	 20,664		3,285
Net cash provided by investing activities	 20,664		3,285
Increase (Decrease) in Cash	317,562		(168,640)
Cash, Beginning of Year	 11,659,067		11,827,707
Cash, End of Year	\$ 11,976,629	\$_	11,659,067

# d/b/a Graham Regional Medical Center

# Statements of Cash Flows (Continued) Years Ended September 30, 2022 and 2021

	 2022		2021
Reconciliation of Cash to the Balance Sheets Cash in current assets Restricted cash	\$ 11,927,001 49,628	\$	11,603,008 56,059
Total cash	\$ 11,976,629	\$_	11,659,067
Reconciliation of Operating Loss to  Net Cash Provided Used In Operating Activities			
Operating loss Depreciation Contributed services Provision for uncollectible accounts Changes in operating assets and liabilities:	\$ (2,834,226) 1,055,650 584,000 3,041,000	\$	(2,629,825) 980,217 587,000 3,034,000
Patient accounts receivable Estimated amounts due from and to third-party payers Accounts payable and accrued expenses Deferred outflows of resources - pensions Deferred inflows of resources - pensions Net pension asset Other assets and liabilities	(3,029,951) (775,675) 284,721 41,580 601,203 (802,521) (409,907)		(3,077,123) (785,829) 203,197 (262,970) (123,057) 229,375 170,616
Net cash used in operating activities	\$ (2,244,126)	\$	(1,674,399)
Supplemental Cash Flows Information Forgiveness of debt	\$ _	\$	1,732,538

# Graham Hospital District d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Note 1: Nature of Operations and Summary of Significant Accounting Policies

## Nature of Operations and Reporting Entity

Graham Hospital District (the District) d/b/a Graham Regional Medical Center operates an acute care hospital located in Graham, Texas. The District primarily earns revenues by providing inpatient, outpatient, intermediate nursing and emergency care services for residents of Young County, Texas. It also operates physician clinics in the same geographic area. The District was formed as a hospital district in June 2013 under Article IX, Section 9, of the Texas Constitution and is governed by a seven-member board of directors elected by the citizens of Young County, Texas.

Graham Hospital Foundation (the Foundation) is a nonprofit health organization and was organized as a 501(c)(3) entity for the purpose of supporting and benefiting the District. The Foundation is a separate legal entity but is financially integrated with the District and is reported as a blended component unit of the District and does not issue separate financial statements. There were no significant activities or balances in the current year.

## Basis of Accounting and Presentation

The accompanying financial statements of the District have been prepared on the accrual basis of accounting using the economic resources measurement focus. Revenues, expenses, gains, losses, assets and liabilities from exchange and exchange-like transactions are recognized when the exchange transaction takes place, while those from government-mandated nonexchange transactions (principally, federal and state grants and property taxes) are recognized when all applicable eligibility requirements are met. Operating revenues and expenses include exchange transactions and program-specific, government-mandated nonexchange transactions. Government-mandated nonexchange transactions that are not program-specific, property taxes, investment income and interest on capital assets-related debt are included in nonoperating revenues and expenses. The District first applies restricted net position when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position are available.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# Graham Hospital District d/b/a Graham Regional Medical Center Notes to Financial Statements

September 30, 2022 and 2021

## **Property Taxes**

Property taxes are levied by the District on October 1 of each year based on the preceding January 1 assessed property values. To secure payment, an enforceable lien attaches to the property on January 1, when the value is assessed. Property taxes become due and payable when levied on October 1. This is the date on which an enforceable legal claim arises and the District records a receivable for the property tax assessment less an allowance for uncollectible taxes. Property taxes are considered delinquent after January 31 of the following year. In 2022 and 2021, the District received approximately 12% and 11%, respectively, of its financial support from property taxes which is used to support operations.

## Risk Management

The District is exposed to various risks of loss from torts; theft of, damage to and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; medical malpractice; and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters other than employee health claims. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

The District is self-insured for a portion of its exposure to risk of loss from employee health claims. Annual estimated provisions are accrued for the self-insured portion of employee health claims and include an estimate of the ultimate costs for both reported claims and claims incurred but not yet reported.

#### Patient Accounts Receivable

The District reports patient accounts receivable for services rendered at net realizable amounts from third-party payers, patients and others. The District provides an allowance for uncollectible accounts based upon a review of outstanding receivables, historical collection information and existing economic conditions.

## **Supplies**

Supply inventories are stated at the lower of cost, determined using the first-in, first-out method, or market.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Capital Assets

Capital assets are recorded at cost at the date of acquisition, or acquisition value at the date of donation if acquired by gift. Depreciation is computed using the straight-line method over the estimated useful life of each asset. The following estimated useful lives are being used by the District:

Land improvements	5–20 years
Buildings and improvements	5–40 years
Equipment	3–20 years

#### Lease Assets

Lease assets are initially recorded at the initial measurement of the lease liability, plus lease payments made at or before the commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease, plus initial direct costs that are ancillary to place the asset into service. Lease assets are amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset.

## Capital and Lease Asset Impairment

The District evaluates capital and lease assets for impairment whenever events or circumstances indicate a significant, unexpected decline in the service utility of a capital or lease asset has occurred. If a capital or lease asset is tested for impairment and the magnitude of the decline in service utility is significant and unexpected the capital asset historical cost and related accumulated depreciation are decreased proportionately such that the net decrease equals the impairment loss. No asset impairment was recognized during the years ended September 30, 2022 and 2021.

### Compensated Absences

District policies permit most employees to accumulate personal paid leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Expense and the related liability are recognized as benefits are earned whether the employee is expected to realize the benefit as time off or in cash. Compensated absence liabilities are computed using the regular pay and termination pay rates in effect at the balance sheet date, plus an additional amount for compensation-related payments, such as Social Security and Medicare taxes, computed using rates in effect at that date.

#### **Defined Benefit Pension Plan**

The District has an agent multiple-employer defined benefit pension plan through the Texas County and District Retirement System (the Plan). For purposes of measuring the net pension asset and deferred outflows or inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

### **Deferred Outflows and Inflows of Resources**

Transactions not meeting the definition of an asset or liability that result in the consumption or acquisition of net position in one period that are applicable to future periods are reported as deferred outflows of resources or deferred inflows of resources. Certain pension related transactions are reported as deferred outflows of resources and deferred inflows of resources and are recognized in subsequent periods as disclosed in *Note 11*.

#### **Net Position**

Net position of the District is classified in three components. Net investment in capital assets consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets. Restricted expendable net position is noncapital assets that must be used for a particular purpose, as specified by creditors, grantors or donors external to the District. Unrestricted net position is remaining assets less remaining liabilities that do not meet the definition of invested in capital assets, net of related debt or restricted expendable.

#### Net Patient Service Revenue

The District has agreements with third-party payers that provide for payments to the District at amounts different from its established rates. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered and includes estimated retroactive revenue adjustments and a provision for uncollectible accounts. Retroactive adjustments are considered in the recognition of revenue on an estimated basis in the period the related services are rendered and such estimated amounts are revised in future periods as adjustments become known.

## **Charity Care**

The District provides care without charge or at amounts less than its established rates to patients meeting certain criteria under its charity care policy. Because the District does not pursue collection of amounts determined to qualify as charity care, these amounts are not reported as net patient service revenue.

#### Income Taxes

The District is generally exempt from federal and state income taxes under Section 115 of the Internal Revenue Code and a similar provision of state law. However, the District is subject to federal income tax on any unrelated business taxable income. The Foundation is subject to federal income tax, but activity is insignificant.

### Change in Accounting Principle

The On October 1, 2021, the District adopted Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*, using the retrospective method of adoption to all leases in place and not yet completed at the beginning of the earliest period presented. The statement requires lessees to recognize a lease liability, measured at the present value of payments expected to be made during the lease term, and an intangible right-to-use lease asset. The 2021 financial statements and disclosures were revised to reflect the impact of this adoption.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Note 2: Net Patient Service Revenue

The District has agreements with third-party payers that provide for payments to the District at amounts different from its established rates. These payment arrangements include:

Medicare. Inpatient acute care services and substantially all outpatient services rendered to Medicare program beneficiaries are paid at prospectively determined rates. These rates vary according to a patient classification system that is based on clinical, diagnostic and other factors. The District is reimbursed for certain services at tentative rates with final settlement determined after submission of annual cost reports by the District and audits thereof by the Medicare administrative contractor.

Medicaid. Inpatient and outpatient services rendered to Medicaid program beneficiaries are reimbursed under a cost reimbursement methodology for certain services and at prospectively determined rates for all other services. The District is reimbursed for certain services at tentative rates with final settlement determined after submission of annual cost reports by the District and audits thereof by the Medicaid administrative contractor.

Approximately 55% and 65% of net patient service revenue is from participation in the Medicare and state-sponsored Medicaid programs for both the years ended September 30, 2022 and 2021, respectively. Laws and regulations governing the Medicare and Medicaid programs are complex and subject to interpretation and change. As a result, it is reasonably possible that recorded estimates will change materially in the near term.

The District has also entered into payment agreements with certain commercial insurance carriers, health maintenance organizations, and preferred provider organizations. The basis for payment to the District under these agreements includes prospectively determined rates per discharge, discounts from established charges and prospectively determined daily rates.

### Supplemental Medicaid Funding

In response to the growing number of uninsured patients and the rising cost of health care, the Texas Legislature established a Texas Medicaid Disproportionate Share Program (DSH Program) that was designed to assist those facilities serving the majority of the indigent patients by providing funds supporting increased access to health care within the community. This program allows the Texas Department of Health and Human Services (HHSC) to levy assessments from certain hospitals, use the assessed funds to obtain federal matching funds, and then redistribute the total funds to those facilities serving a disproportionate share of indigent patients in the state of Texas.

On December 12, 2011, the United States Department of Health and Human Services (HHS) approved a Medicaid Section 1115(a) demonstration project entitled "Texas Health Transformation Quality Improvement Program" (Waiver). This demonstration expanded Medicaid managed care programs and established two funding pools that assist providers with uncompensated care (UC Pool) costs and promote health system transformation (DSRIP Pool).

The Waiver was originally effective from December 12, 2011 to September 30, 2016 and extended through December 2017 as HHSC and the Centers for Medicare and Medicaid Services (CMS) negotiated a longer-term extension. On December 21, 2017, HHSC received an approved extension from CMS for the period of January 1, 2018 through September 30, 2022. Among other changes, the approved plan required a change in the methodology used to allocate UC funds and a phase out of the DSRIP program over the five-year period.

# Graham Hospital District d/b/a Graham Regional Medical Center

## Notes to Financial Statements September 30, 2022 and 2021

On April 22, 2022, CMS approved an extension of the Waiver through September 30, 2030. The extension provides for the continuation of the UC Pool. The DSRIP program ended on September 30, 2021 and was not extended under the Waiver extension. CMS has also approved an expansion of directed payment programs, which transitions participating hospitals away from the DSRIP program, which are discussed more fully below.

The Comprehensive Hospital Increased Reimbursement Program (CHIRP) is a new directed payment program, which adds a quality component to the existing Uniform Hospital Rate Increase Program (UHRIP). Participating hospitals may opt into this second component. Under UHRIP and CHIRP, HHSC directs managed care organizations in a service delivery area to provide a uniform percentage rate increase to all hospitals within a particular class of hospitals. The UHRIP program transitioned on August 31, 2021, and the CHIRP program began on September 1, 2021. CHIRP will require annual approval by CMS and has been approved through August 31, 2023. Revenue from UHRIP and CHIRP are recognized as a component of patient services revenue in the statements of revenues, expenses, and changes in net position.

The funding from the UC Pool and the DSH program is limited by certain costs and is subject to recoupment based on subsequent audit results. The District recorded a liability for expected recoupment of approximately \$319,000 and \$177,042 at September 30, 2022 and 2021, respectively, which is included in estimated amounts due to third-party payers in the balance sheets.

In 2022, the District began participating in the Public Hospital Augmented Reimbursement Program (HARP). HARP is a statewide supplemental program that provides Medicaid payments to certain hospitals for inpatient and outpatient services that serve Texas Medicaid fee-for-service patients. The program serves as a financial transition for providers historically participating in the DSRIP program and provides additional funding to participating hospitals to assist in offsetting the cost hospitals incur while providing Medicaid services.

Total funding recognized through these programs (exclusive of CHIRP and UHRIP) was approximately \$1,336,000 and \$2,066,000 for the years ended September 30, 2022 and 2021, respectively, and is included with net patient service revenue on the statements of revenues, expenses and changes in net position.

These programs are subject to ongoing review by HHSC and the state of Texas and the programs could be modified or terminated based on new legislation or regulations in future periods. The funding received is also subject to recoupment based on future audits. The historical funding is not necessarily representative of funding the District will receive in future years and it is reasonably possible that recorded estimates could change materially in the near term.

## Graham Hospital District d/b/a Graham Regional Medical Center Notes to Financial Statements September 30, 2022 and 2021

## **Indigent Care Affiliation**

The District is part of an indigent care affiliation agreement with the Service Organization of Big Country and the Service Organization of North Texas, both of which are non-profit corporations (the Service Organizations). These agreements are intended to increase funding for the Medicaid population and to access federal funding for the indigent population. Under this program, the District contributes certain governmental funds to the state of Texas. The Service Organization supports care to the Medicaid and non-Medicaid indigent in the region and surrounding communities. These services were valued at approximately \$584,000 and \$587,000 for the years ended September 30, 2022 and 2021, respectively. As part of the affiliation agreement, the District provided approximately \$0 in funding to the program for the years ended September 30, 2022 and 2021. The affiliation benefit ended in 2020.

## Note 3: Deposits

## **Deposits**

Custodial credit risk is the risk that in the event of a bank failure a government's deposits may not be returned to it. The District's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities or the state of Texas; bonds of any city, county, school district or special road district of the state of Texas; bonds of any state; or a surety bond having an aggregate value at least equal to the amount of the deposits.

At both September 30, 2022 and 2021, none of the District's deposits were uninsured and not collateralized by collateral held by the pledging financial institution's agent in the District's name.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Note 4: Patient Accounts Receivable

The District grants credit without collateral to its patients, many of whom are area residents and are insured under third-party payer agreements. Patient accounts receivable at September 30 consisted of:

	2022	2021
Medicare	\$ 551,480	\$ 341,111
Medicaid	140,442	131,548
Other third-party payers	1,311,624	1,616,771
Patients	2,806,858	5,156,023
	4,810,404	7,245,453
Less allowance for uncollectible accounts	(3,148,000)	(5,572,000)
	\$ 1,662,404	\$ 1,673,453

## Note 5: Capital and Lease Assets

Capital assets activity for the years ended September 30 was:

			2022		
	Beginning Balance	Additions	Disposals	Transfers	Ending Balance
Land	\$ 126,500	\$ 7,709	\$ -	\$ -	\$ 134,209
Land improvements Buildings and improvements	279,587 18,948,264	89,880 35,734	-	- 143,664	369,467 19,127,662
Equipment	20,683,910	1,663,131	-	55,810	22,402,851
Construction in progress	199,474	136,246		(199,474)	136,246
	40,237,735	1,932,700			42,170,435
Less accumulated depreciation	32,065,986	1,032,979			33,098,965
Capital assets, net	\$ 8,171,749	\$ 899,721	<u>\$ -</u>	\$ -	\$ 9,071,470

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## d/b/a Graham Regional Medical Center

## Notes to Financial Statements September 30, 2022 and 2021

			2021		
	Beginning				Ending
	Balance	Additions	Disposals	Transfers	Balance
Land	\$ 126,500	\$ -	\$ -	\$ -	\$ 126,500
Land improvements	147,412	132,175	· -	· <u>-</u>	279,587
Buildings and improvements	18,940,032	8,232	-	-	18,948,264
Equipment	20,325,452	358,458	-	-	20,683,910
Construction in progress		199,474			199,474
	39,539,396	698,339			40,237,735
Less accumulated depreciation	31,192,536	873,450			32,065,986
Capital assets, net	\$ 8,346,860	<u>\$ (175,111)</u>	\$ -	\$ -	\$ 8,171,749

Lease assets activity for the years ended September 30 was:

			2022		
	Beginning Balance	Additions	Disposals	Transfers	Ending Balance
Equipment Less accumulated amortization	\$ 429,392 406,721	\$ - 22,671	\$ - -	\$ -	\$ 429,392 429,392
Lease assets, net	\$ 22,671	\$ (22,671)	\$ -	\$ -	\$ -
			2021		
	Beginning Balance	Additions	Disposals	Transfers	Ending Balance
Equipment Less accumulated amortization	\$ 429,392 299,954	\$ - 106,767	\$ - -	\$ -	\$ 429,392 406,721
Lease assets, net	\$ 129,438	\$ (106,767)	\$ -	\$ -	\$ 22,671

# Graham Hospital District d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Note 6: Medical Malpractice Claims

The District is a unit of government covered by the Texas Tort Claims Act, which, by statute, limits its liability to \$100,000 per person/\$300,000 per occurrence. The District is self-insured for amounts not covered by the Act. Losses from asserted and unasserted claims identified under the District's incident reporting system are accrued based on estimates that incorporate the District's past experience, as well as other considerations, including the nature of each claim or incident and relevant trend factors. Based upon claims experience, the District has accrued approximately \$296,000 for malpractice claims in both 2022 and 2021 that is included in self-funded malpractice on the balance sheets. The District made no payments on malpractice claims in 2022 or 2021. It is reasonably possible that this estimate could change materially in the near term.

#### Note 7: Line of Credit

The following is a summary of lines of credit transactions for the District for the year ended September 30, 2021:

Beginning Balance	Additions	Deductions	Ending Balance	Current Portion
\$ 591,666	\$ -	\$ (591,666)	\$ -	\$ -

The District obtained a \$2,900,000 non-revolving line of credit, dated on September 9, 2019, with Ciera Bank, with an expiration date of December 9, 2020, and an interest rate of 4.00%. At September 30, 2020, there was \$591,666 borrowed against the line of credit. The line of credit was paid off in December 2020 and was not renewed.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Note 8: Long-Term Obligations and Lease Liabilities

The following is a summary of long-term obligations and lease liability transactions for the District for the years ended September 30:

			2022		
	Beginning Balance	Additions	Deductions	Ending Balance	Current Portion
		Additions	Deddellons	24.400	
Long-term debt					
Notes payable	\$ 1,135,005	\$ -	\$ (240,825)	\$ 894,180	\$ 147,653
Total long-term debt	1,135,005		(240,825)	894,180	147,653
Lease liabilities	44,267_		(44,267)_		
Total long-term obligations	\$ 1,179,272	\$ -	\$ (285,092)	\$ 894,180	\$ 147,653
			0004		
			2021		
	Beginning	A d d : 4: a a	Doductions	Ending	Current
	Balance	Additions	Deductions	Ending Balance	Portion
Long-term debt		Additions	Deductions	_	
Paycheck protection	Balance			Balance	
•		Additions \$ -	\$ (1,732,538) (248,160)	_	Portion
Paycheck protection program loan	\$ 1,732,538 1,383,165		\$(1,732,538) (248,160)	\$ - 1,135,005	Portion \$ -
Paycheck protection program loan	<b>Balance</b> \$ 1,732,538		\$(1,732,538)	Balance	Portion \$ -
Paycheck protection program loan Notes payable	\$ 1,732,538 1,383,165		\$(1,732,538) (248,160)	\$ - 1,135,005	<b>Portion</b> \$ - 240,825

## Notes Payable

During 2018, the District obtained a promissory note for equipment for \$1,485,102. The promissory note is due February 1, 2028, with principal and interest at 4.875% payable monthly. The note is collateralized by revenue and receivables of the District operations.

During 2019, the District obtained a promissory note for equipment for \$340,308. The promissory note is due July 15, 2022, with principal and interest at 5.500% payable monthly. The note is secured by certain capital assets.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

The debt service requirements as of September 30, 2022, are as follows:

Year Ending September 30,	Total to ear Ending September 30, be Paid		Principal	Interest
	_			
2023	\$	187,769	147,653	40,116
2024		188,523	155,806	32,717
2025		188,524	163,574	24,950
2026		188,523	171,728	16,795
2026		188,523	180,290	8,233
2027-2028		75,932	75,129	803
	\$	1,017,794	\$ 894,180	\$ 123,614

#### Lease Liabilities

The District leased equipment, the terms of which expired in 2022. The leases were measured based upon the rates at lease commencement.

During the years ended September 30, 2022 and 2021, the District recognized approximately \$180,000 and \$56,600, respectively, of rental expense for variable payments, short-term and cancellable leases that are not included in the measurement of the lease liability.

## Paycheck Protection Program Loan

During May 2020, the District obtained a loan under the paycheck protection program (PPP). The PPP loan was originally due May 1, 2022, with monthly interest payments at 1.00%. The District obtained legal notice of forgiveness of the PPP loan during fiscal year 2021 and recognized the forgiveness as a special item in the statement of revenues, expenses, and changes in net position for the year ended September 30, 2021.

## **Note 9: Charity Care**

Charges excluded from revenue under the District's charity care policy were \$2,716,094 and \$4,247,918 for 2022 and 2021, respectively. The costs of charity care provided under the District's charity care policy were \$860,491 and \$1,455,757 for 2022 and 2021, respectively. The cost of charity care is estimated by applying the ratio of cost to gross charges to the gross uncompensated charges.

# Graham Hospital District d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Note 10: Defined Contribution Pension Plan

In January 2021, the District began a defined contribution pension plan covering substantially all employees classified by the employer as full-time employees. This plan is sponsored by the Texas Hospital Association (THA). It is funded in monthly contributions with the District's contribution to the plan being discretionary. District contributions to the plan in future periods will be determined by Board resolution. Employee contributions to the plan for the years ended September 30, 2022 and 2021, were \$52,164 and \$58,030, respectively. The District made no contributions to the plan for the years ended September 30, 2022 and 2021.

## Note 11: Defined Benefit Pension Plan

## Plan Description

The District contributes to the Texas County and District Retirement System (TCDRS), an agent multiple-employer defined benefit pension plan covering substantially all employees. The Plan is administered by a board of trustees appointed by TCDRS. Benefit provisions are contained in the plan document and were established and can be amended by action of the District's governing body within the options available in the state statutes governing TCDRS. The Plan does not issue a separate report that includes financial statements and required supplementary information for the plan. TCDRS in the aggregate issues an annual comprehensive financial report (ACFR) on a calendar year basis. The ACFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034 or from the website www.tcdrs.org.

#### Benefits Provided

The Plan provides retirement, disability and survivor benefits to plan members and their beneficiaries. Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the District within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the commitment of the District to contribute to the plan. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS.

Members can retire at ages 60 and above with 8 or more years of service or with 30 years regardless of age, or when the sum of their age and years of service equals 75 or more. A member is vested after 5 years but must leave his accumulated contributions in the plan to receive any employer-financed benefit. If a member withdraws his personal contributions in a lump sum, he is not entitled to any amounts contributed by the employer.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

The employees covered by the Plan at the December 31, 2021 and 2020, measurement dates, are:

	2021	2020
Inactive employees or beneficiaries currently		
receiving benefits	16	11
Inactive employees entitled to but not yet		
receiving benefits	208	197
Active employees	136	137
	360	345

## **Actuarial Assumptions**

The total pension liability in the December 31, 2021 and 2020 actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5% for both 2022 and 2021

Salary increases Varies by age, 4.7% for 2021 and 4.6% for 2020, average over career, including inflation

Ad hoc cost of living adjustments Not included

Investment rate of return 7.50% for 2022 and 2021, net of administrative and investment expense, including inflation

Mortality rates for depositing members in the 2021 valuation were based on the Pub-2010 General Employees Amount-Weighted Mortality Table with a 120 percent for females and 135 percent for males, both projected with 100 percent of the MP-2021 Ultimate scale after 2010.

Mortality rates for depositing members in the 2020 valuation were based on the RP-2014 Healthy Annuitant Mortality Table with a 110 percent for females and 130 percent for males, both projected with 110 percent of the MP-2014 Ultimate scale after 2014.

The actuarial assumptions used in the December 31, 2021 and 2020 valuations were based on the results of an actuarial experience study for the period January 1, 2017 through December 2020 and January 1, 2013 through December 31, 2016, respectively.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was based primarily on historical returns on plan assets, adjusted for changes in target portfolio allocations and recent changes in long-term interest rates based on publicly available information. The target allocation and best estimates of rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected Geometric Real Rate of
Asset Class	Allocation	Return
Equities		
U.S. Equities	11.5%	3.8%
International Equities — Developed	5.0%	3.8%
International Equities — Emerging	6.0%	4.3%
Global Equities	2.5%	4.1%
Hedge Funds	6.0%	1.6%
High-Yield Investments		
Strategic Credit	9.0%	1.8%
Distressed Debt	4.0%	4.5%
Direct Lending	16.0%	6.3%
Private Equity	25.0%	6.8%
Real Assets		
REITs	2.0%	3.1%
Private Real Estate Partnerships	6.0%	5.1%
Master Limited Partnerships	2.0%	3.9%
Cash Equivalents	2.0%	-1.1%
Investment-Grade Bonds	3.0%	-0.9%
Total	100.0%	

# Graham Hospital District d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.60% at both December 31, 2021 and 2020. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Contributions**

The District's governing body has the authority to establish and amend the contribution requirements of the District and active employees.

The District establishes rates based on the annually determined rate plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both the employee members and the employer based on the covered payroll of employee members. Plan members are required to contribute 4% of their annually covered salary. Under the TCDRS Act, rates are based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the plan years ended December 31, 2021 and 2020, employees contributed \$323,489 and \$325,419, or 4.0% of annual pay, respectively, and the District contributed \$145,804 and \$151,926, or 1.8% and 1.9% of annual pay, respectively, to the Plan.

## Net Pension Asset

The District's net pension asset as of September 30, 2022 and 2021 was measured as of December 31, 2021 and 2020, respectively, and the total pension liability used to calculate the net pension asset was determined by actuarial valuations as of those dates.

# **Graham Hospital District** d/b/a Graham Regional Medical Center

## Notes to Financial Statements September 30, 2022 and 2021

Changes in the total pension liability, plan fiduciary net position and the net pension liability (asset) for the years ended September 30, 2022 and 2021 are:

	2022					
		In	crea	se (Decrease	<del>)</del>	
		Total Plan Pension Fiduciary Liability Net Position (a) (b)			Net Pension Liability (Asset) (a) - (b)	
Balances at September 30, 2021	\$	4,806,948	\$	5,500,745	\$	(693,797)
Changes for the year:						
Service cost		551,680		-		551,680
Interest on total pension liability		402,758		-		402,758
Effect of economic/demographic		-				
gains or losses		(26,321)		-		(26,321)
Effect of assumptions changes or inputs		(6,336)		-		(6,336)
Refund of contributions		(81,117)		(81,117)		-
Benefit payments		(39,463)		(39,463)		-
Administrative expenses		-		(3,844)		3,844
Member contributions		-		323,489		(323,489)
Net investment income		-		1,248,237		(1,248,237)
Employer contributions		-		145,047		(145,047)
Other changes				11,373		(11,373)
Net changes		801,201		1,603,722		(802,521)
Balances at September 30, 2022	_\$	5,608,149	\$	7,104,467	\$	(1,496,318)

# Graham Hospital District d/b/a Graham Regional Medical Center

## Notes to Financial Statements September 30, 2022 and 2021

	2021					
	In	crease (Decrease	e)			
	Total Pension Liability (a)	Net Pension Liability (Asset) (a) - (b)				
Balances at September 30, 2020	\$ 3,700,003	(b) \$ 4,623,175	\$ (923,172)			
Balances at September 60, 2020	φ 0,700,000	Ψ 4,020,170	ψ (320, 172)			
Changes for the year:						
Service cost	483,097	-	483,097			
Interest on total pension liability	335,809	-	335,809			
Effect of economic/demographic						
gains or losses	34,944	-	34,944			
Effect of assumptions changes or inputs	329,197	-	329,197			
Refund of contributions	(47,121)	(47,121)	-			
Benefit payments	(28,981)	(28,981)	-			
Administrative expenses	-	(4,025)	4,025			
Member contributions	-	310,065	(310,065)			
Net investment income	-	478,404	(478,404)			
Employer contributions	-	157,195	(157, 195)			
Other changes		12,033	(12,033)			
Net changes	1,106,945	877,570	229,375			
Balances at September 30, 2021	\$ 4,806,948	\$ 5,500,745	\$ (693,797)			

The net pension liability (asset) of the District has been calculated using a discount rate of 7.60%. The following presents the net pension liability (asset) using a discount rate 1% higher and 1% lower than the current rate.

	Current					
		Decrease (6.60%)	Dis	scount Rate (7.60%)	1% Increase (8.60%)	
District's net pension liability (asset)	\$	(507,529)	\$	(1,496,318)	\$	(2,292,084)

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the years ended September 30, 2022 and 2021, respectively, the District recognized pension expense of \$35,834 and \$(4,170). At September 30, 2022 and 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		2022		
	_	eferred	_	eferred
		Outflows of		flows of
	R	esources	Re	sources
Differences between expected				
and actual experience	\$	17,472	\$	45,299
Changes of assumptions		164,599		4,224
Net difference between projected and				
actual earnings on pension plan investments Contributions subsequent to the		-		752,526
measurement date		157,927		
	\$	339,998	\$	802,049
		20	21	
		eferred	D	eferred
	Οι	ıtflows of	In	flows of
	_		_	
	R	esources	Re	sources
Differences between expected				
and actual experience		27,168	Re \$	67,460
and actual experience Changes of assumptions  Net difference between projected and		27,168		67,460 -
and actual experience Changes of assumptions  Net difference between projected and actual earnings on pension plan investments		27,168		
and actual experience Changes of assumptions  Net difference between projected and		27,168		67,460 -
and actual experience Changes of assumptions  Net difference between projected and actual earnings on pension plan investments Contributions subsequent to the		27,168 247,009		67,460 -

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

At September 30, 2022, the District reported 2022 as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability at September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources at September 30, 2022, related to pensions will be recognized in pension expense as follows:

Year ending September 30,		
2022	\$	(117,000)
2023		(158,594)
2024		(181,000)
2025		(163,384)
	_\$_	(619,978)

## Pension Plan Fiduciary Net Position

Detailed information about the Plan's fiduciary net position is available in the separately issued financial report of TCDRS for the year ended December 31, 2021.

### Note 12: Contingencies

### Litigation

In the normal course of business, the District is, from time to time, subject to allegations that may or do result in litigation. Some of these allegations are in areas not covered by the District's self-insurance program (discussed elsewhere in these notes), the Texas Tort Claims Act or by commercial insurance; for example, allegations regarding employment practices or performance of contracts. The District evaluates such allegations by conducting investigations to determine the validity of each potential claim. Based upon the advice of legal counsel, management records an estimate of the amount of ultimate expected loss, if any, for each. Events could occur that would cause the estimate of ultimate loss to differ materially in the near term.

## **Note 13: Related Party Transactions**

The District from time to time conducts business transactions with individuals or companies that that members of the Board have a direct or indirect relationship. Specifically, a physician performing medical services for the District also served on the District Board during 2022 and 2021.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Note 14: COVID-19 Pandemic and CARES Act Funding

On March 11, 2020, the World Health Organization designated the SARS-CoV-2 virus and the incidence of COVID-19 (COVID-19) as a global pandemic. Patient volumes and the related revenues were significantly affected by COVID-19 as various policies were implemented by federal, state, and local governments in response to the pandemic that led many people to remain at home and forced the closure of or limitations on certain businesses, as well as suspended elective procedures by health care facilities.

The District's pandemic response plan has multiple facets and continues to evolve as the pandemic unfolds. The District has taken precautionary steps to enhance its operational and financial flexibility and react to the risks the COVID-19 pandemic presents to its business.

The District received approximately \$5,100,000 in general and targeted Provider Relief Fund distributions and approximately \$2,600,000 in accelerated Medicare payments, both as provided for under the *Coronavirus Aid, Relief, and Economic Security* (CARES) *Act*, as discussed below.

Because of these and other uncertainties, the District cannot estimate the length or severity of the effect of the pandemic on the District's business. Potential future decreases in cash flows and results of operations may have an effect on the inputs and assumptions used in significant accounting estimates, including estimated bad debts and contractual adjustments related to uninsured and other patient accounts.

#### Provider Relief Fund and Coronavirus Relief Fund

During the year ended September 30, 2022 and 2021, the District received approximately \$1,200,000 and \$0, respectively, of distributions from the CARES Act Provider Relief Fund and Coronavirus Relief Fund. These distributions from the Provider Relief Fund are not subject to repayment, provided the District is able to attest to and comply with the terms and conditions of the funding, including demonstrating that the distributions received have been used for qualifying expenses or lost revenue attributable to COVID-19, as defined by the Department of Health and Human Services (HHS).

The District is accounting for such payments as conditional contributions. Payments are recognized as contribution revenue once the applicable terms and conditions required to retain the funds have been met. Based on an analysis of the compliance and reporting requirements of the Provider Relief Fund and Coronavirus Relief Fund and the effect of the pandemic on the District's operating revenues and expenses through September 30, 2021, the District recognized approximately \$1,300,000 and \$3,300,000 related to the Provider Relief Funds and Coronavirus Relief Funds in 2022 and 2021, respectively, and these payments are recorded in noncapital grants and gifts on the statements of revenues, expenses and changes in net position. At September 30, 2022 and 2021, the unrecognized amount of Provider Relief Fund distributions are recorded as Provider Relief Funds received in advance in the accompanying balance sheets.

The District will continue to monitor compliance with the terms and conditions of the Provider Relief Fund and the effect of the pandemic on the District's revenues and expenses. The terms and conditions governing the Provider Relief Funds are complex and subject to interpretation and change. If the District is unable to attest to or comply with current or future terms and conditions the District's ability to retain some or all of the distributions received may be affected. Provider Relief Fund payments are subject to government oversight, including potential audits.

## d/b/a Graham Regional Medical Center

Notes to Financial Statements September 30, 2022 and 2021

## Medicare Accelerated and Advanced Payment Program

During the year ended September 30, 2020, the District requested accelerated Medicare payments as provided for in the CARES Act, which allows for eligible health care facilities to request up to six months of advance Medicare payments for acute care hospitals or up to three months of advance Medicare payments for other health care providers. These amounts are expected to be recaptured by CMS according to the payback provisions.

Payback provisions begin one year after the issuance of the advance payment through a phased payback period approach. The first 11 months of the payback period will be at 25 percent of the remittance advice payment followed by a six-month payback period at 50 percent of the remittance advice payment. After 29 months, CMS expects any amount not paid back through the withhold amounts to be paid back in a lump sum or interest will begin to accrue subsequent to the 29-month at a rate of 4 percent.

During the year ended September 30, 2020, the District received approximately \$2,600,000 from these accelerated Medicare payment requests. During the years ended September 30, 2022 and 2021, approximately \$1,350,000 and \$149,000, respectively was recouped from Medicare. The unapplied amount of accelerated Medicare payment requests at September 30, 2022 and 2021, of approximately \$1,100,000 and \$2,500,000, respectively, are recorded in estimated amounts due to third-party payers in the balance sheets.

The following is a summary of Medicare Advance payment activity for the District for the years ended September 30:

	Beginning Balance	Additions	Deductions	Ending Balance	Current Portion
2022	\$ 2,488,191	\$ -	\$(1,354,150)	\$ 1,134,041	\$ 1,134,041
2021	\$ 2,637,467	\$ -	\$ (149,276)	\$ 2,488,191	\$ 1,680,000

## Paycheck Protection Program (PPP) Loan

The CARES Act and other subsequent legislation also provides a Small Business Administration (SBA) loan designed to provide a direct incentive for small businesses to keep their workers on the payroll. The PPP loans will be forgiven if all employee retention criteria are met and the funds are used for eligible expenses. The District received a PPP loan of \$1,732,538 in May 2020. The loan had an interest rate of 1 percent, with monthly payments of \$97,502 due monthly starting six months after the receipt of the loan.

The District has accounted for the PPP loan is accordance with GASB Statement 62 and GASB Technical Bulletin No. 2020-1. During the year ended September 30, 2021, the District was legally released from the loan and the forgiveness of the debt was recognized as a special item on the statements of revenues, expenses, and changes in net position as of September 30, 2021. See *Note 8* for additional information.



## d/b/a Graham Regional Medical Center

## Schedule of Changes in District's Net Pension Liability and Related Ratios Years Ended December 31,

	2021	2020		2019		2018	2017		2016		2015	2014
Total pension liability  Service cost Interest on total pension liability Effect of plan changes Effect of assumption changes or inputs Effect of economic and demographic	\$ 551,680 402,758 - (6,336)	\$ 483,097 335,809 - 329,197	\$	490,920 285,825 -	\$	519,309 236,824 -	\$ 692,762 237,542 (617,111) 563	\$	742,674 153,905 -	\$	808,693 142,196 (67,214) 26,115	\$ 1,348,855 53,321 -
(gains) or losses  Benefit payments, including refunds of employee contributions	(26,321) (120,580)	34,944 (76,102)		(78,136) (71,392)		(41,086) (91,632)	(59,785) (87,221)		(131,126)		(709,428) (50,033)	7,674 (6,144)
Net change in total pension liability	801,201	 1,106,945		627,217		623,415	 166,750		728,586		150,329	1,403,706
Total pension liability—beginning	4,806,948	 3,700,003		3,072,786		2,449,371	2,282,621		1,554,035		1,403,706	
Total pension liability—ending (a)	\$ 5,608,149	\$ 4,806,948	\$ :	3,700,003	\$ 3	3,072,786	\$ 2,449,371	\$ 2	2,282,621	\$ ^	1,554,035	\$ 1,403,706
Plan fiduciary net position												
Contributions—employer Contributions—employee Net investment income Benefit payments, including refunds of	\$ 145,047 323,489 1,248,237	\$ 157,195 310,065 478,404	\$	145,468 288,763 599,282	\$	138,238 271,111 (59,541)	\$ 331,798 364,613 361,550	\$	367,831 370,051 116,909	\$	419,272 406,272 (16,411)	\$ 392,721 379,343 3,019
employee contributions Administrative expense Other	(120,580) (3,844) 11,373	(76,102) (4,025) 12,033		(71,392) (3,523) 13,068		(91,632) (2,933) 9,806	(87,221) (2,252) 8,142		(36,867) (1,271) 66,429		(50,033) (858) (103)	(6,144) (307) (22)
Net change in plan fiduciary net position	1,603,722	877,570		971,666		265,049	976,630		883,082		758,139	768,610
Plan fiduciary net position—beginning Plan fiduciary net position—ending (b)	 5,500,745 7,104,467	 4,623,175 5,500,745		3,651,509 4,623,175		3,386,460 3,651,509	 2,409,830 3,386,460		1,526,748 2,409,830	\$ ^	768,609 1,526,748	\$ 768,610
District's net pension liability (asset)— ending (a) – (b)	\$ (1,496,318)	\$ (693,797)	\$	(923,172)	\$	(578,723)	\$ (937,089)	\$	(127,209)	\$	27,287	\$ 635,096
Plan fiduciary net position as a percentage of the total pension liability  Covered payroll  District's net pension liability (asset) as	\$ 126.68% 8,087,221	\$ 114.43% 7,751,630	\$	124.95% 7,219,085	\$ 6	118.83%	\$ 138.26% 7,292,257	\$	105.57% 7,401,021	\$ {	98.24% 8,125,430	\$ 54.76% 8,276,568
a percentage of covered payroll	-18.50%	-8.95%		-12.79%		-8.54%	-12.85%		-1.72%		0.34%	7.67%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

## d/b/a Graham Regional Medical Center

## Schedule of District Contributions Years Ended September 30,

Year Ended September 30,	de	ctuarially termined ntribution	in i the de	ntributions relation to actuarially termined ntribution	Contribution deficiency (excess)	-	ı	Covered payroll <i>(1)</i>	Contributions as a percentage of covered- employee payroll
2022	\$	196,330	\$	196,330	\$	-	\$	8,082,501	2.4%
2021		151,926		151,926		-		8,135,484	1.9%
2020		145,862		145,862		-		7,196,361	2.0%
2019		143,886		143,886		-		7,112,649	2.0%
2018		331,798		331,798		-		7,292,257	4.6%
2017		367,831		367,831		-		7,401,021	5.0%
2016		419,272		419,272		-		8,125,430	5.2%
2015		391,482		392,721	(1,23	39)		7,586,854	5.2%

#### Notes to Schedule:

(1) Payroll is calculated based on contributions as reported to TCDRS

Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal cost Amortization method Level percentage of payroll, closed

Remaining amortization period 19.3 years (based on contribution rate calculated in 12/31/2021

Asset valuation method 5-year smoothed market

Inflation 2.50%

Salary increases Varies by age and service. 4.7% average over career including inflation Investment rate of return 7.50%, net of administrative and investment expenses, including

Retirement age Members who are eligible for service retirement are assumed to

commerce receiving benefit payments based on age. The average age

at service retirement for recent retirees is 61.

Mortality 135% of the Pub-2010 General Retirees Table for males and 120% of

the Pub-2010 General Retirees Table for females, both projected with

100% of the MP-2021 Ultimate scale after 2010.

Change in Assumptions and 2015: New inflation, mortality and other assumptions were reflected. Methods Reflected in the 2017: New mortality assumptions were reflected.

Schedule of Employer 2019: New inflation, mortality and other assumptions were reflected. Changes in Plan Provisions 2017: New Annuity Purchase Rates were reflected for benefits earned Reflected in the Schedule of after 2017.

**Employer Contributions** 2018: Employer contributions reflect that the member contribution rate was decreased to 4% and the current service matching rate was

decreased to 100%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.



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# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

## **Independent Auditor's Report**

Board of Directors Graham Hospital District d/b/a Graham Regional Medical Center Graham, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Graham Hospital District d/b/a Graham Regional Medical Center (the District), which comprise the District's balance sheet as of September 30, 2022 and the related statements of revenues, expenses, and changes in net position and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated March 20, 2023.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as item 2022-001, that we consider to be a significant deficiency.



Board of Directors
Graham Hospital District
d/b/a Graham Regional Medical Center

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## The District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

FORVIS, LLP

Waco, Texas March 20, 2023

## d/b/a Graham Regional Medical Center

## Schedule of Finding and Responses September 30, 2022

Reference	
Number	Finding
2022-001	Segregation of Duties
	<b>Criteria:</b> Personnel functions and duties that create the ability to perpetrate and conceal fraud should be segregated.
	<b>Condition:</b> The District has a lack of segregation of duties regarding the cash receipts transaction cycle.
	<b>Context:</b> Within the cash receipts transaction cycle, the revenue cycle director and payment poster have primary and secondary access to most recording functions including receiving payments, authorizing electronic funds transfers and adjusting patient accounts for charges, adjustments and payments. Additionally, the registration clerk has the ability to receive patient payments and record adjustments to patient accounts for charges, adjustments and payments.
	Effect: The potential ability to perpetrate and conceal fraud.
	<b>Cause:</b> The District is a small entity with a limited number of personnel, which causes incompatible duties to be assigned to certain individuals.

**Recommendation:** The District should segregate incompatible duties to improve its internal controls related to cash receipts.

**Views of responsible officials and planned corrective actions:** We understand the importance of the segregation of duties as it relates to maintaining internal control. As mentioned, the District does have limited personnel in certain areas that creates a lack of segregation of duties, but we will try to segregate as resources allow.

## d/b/a Graham Regional Medical Center Summary Schedule of Prior Year Audit Finding September 30, 2021

Reference Number	Summary of Finding	Status
2021-001	Segregation of Duties	Unresolved
		See finding 2022-001.